

## Message Text

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16

ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 PPTE-00 VO-03 SCSE-00 MMO-04 A-01

PER-03 /022 W

----- 021415

P 210939Z MAY 76

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC PRIORITY 7263

UNCLAS SECTION 1 OF 2 SEOUL 3820

BUREAU EA

E.O. 11652: N/A

TAGS: CGENM

SUBJECT: CONSULAR PACKAGE - FY 1978

COUNTRY AND POST: SEOUL, KOREA

SCHEDULE I - IMMIGRANT VISAS

FY-1975 FY-1976 FY-1977 FY-1978

ACTUAL ESTIMATE ESTIMATE ESTIMATE

10/1/74 TO 10/1/75 TO 10/1/76 TO 10/1/77 TO

9/30/75 9/30/76 9/30/77 9/30/78

1. IV'S ISSUED 25,933 29,246 31,585 34,111

2. IV'S REFUSED 5,419 5,869 6,338 6,845

3. TOTAL IV'S 31,352 35,115 37,923 40,956

MAN-HOURS UTILIZED: AMERICAN:

4. FULL-TIME PERMA-

MANT 8,595 9,626 10,396 11,227

5. TEMPORARY

DETAIL 0 0 0 0

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6. PIT            0      0      0      0

7. SUB-TOTAL

AMERICAN      8,595    9,626    10,396    11,227

LOCAL MAN-HOURS

8. FULL-TIME PERMA-

MENT            35,878    42,441    45,836    49,502

9. TEMPORARY

DETAIL          2,016      0          0          0

10. PIT          0          0          0          0

11. SUB-TOTAL LOCAL 37,894    42,441    45,836    49,502

12. TOTAL IV MAN-

HOURS          46,489    52,067    56,232    60,729

OF TOTAL IV CASES REQUIRING:

18. USE OF INTERPRE-

TER            25 PCT    25 PCT    25 PCT    25 PCT

19. PARAKEET OR

BOULDER       0          0          0          0

20. THIRD COUNTRY

CHECK          2 PCT    2 PCT    2 PCT    2 PCT

SCHEDULE II - NONIMMIGRANT VISAS:

BUREAU EA

COUNTRY AND POST: SEOUL, KOREA

21. NIV'S ISSUED    14,940    16,000    17,500    19,000

22. NIV'S REFUSED    2,264    2,500    2,850    3,200

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23. TOTAL NIV CASES 17,204    18,500    20,350    22,200

MAN-HOURS UTILIZED:

AMERICAN:

24. FULL TIME PER-

MANENT	1,920	1,920	1,920	1,920
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25. TEMPORARY DETAIL	0	0	0	0
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26. PIT	0	0	0	0
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27. SUB-TOTAL				
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AMERICAN	1,920	1,920	1,20	1,920
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LOCAL:

28. FULL TIME				
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PERMANENT	3,840	3,840	3,840	3,840
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29. TEMPORARY				
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DETAIL	0	0	0	0
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30. PIT	0	0	0	0
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31. SUB TOTAL LOCAL				
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MAN-HOURS	3,840	3,840	3,840	3,840
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32. TOTAL NIV MAN-				
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HOURS	5,760	5,760	5,760	5,760
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37. NIV FEES COLLECTED: LESS THAN \$30				
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38. BORDER C. CARDS				
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FY-75	N/A	N/A	N/A	N/A
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39. CREW LIST VISAS				
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FY-75	173	185	200	220
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40. NAMES ON CREW				
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LIST FY-75	5,536	6,000	6,500	7,200
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OF TOTAL NIV CASES REQUIRING:

41. INTERVIEWS	75 PCT	75 PCT	75 PCT	75 PCT
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42. USE OF INTER-				
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PRETER	70 PCT	70 PCT	70 PCT	70 PCT
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43. PARAKEET OR				
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BOULDER	0	0	0	0
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44. THIRD COUNTRY				
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CHECK	120	130	140	150
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## SCHEDULE III - SPECIAL CONSULAR SERVICES

BUREAU EA

COUNTRY AND POST: SEOUL, KOREA

## 46. AMERICAN CITIZEN

DEATHS	24	26	26	28
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## 47. ESTATE/PROPERTY

CLAIMS	2	2	2	2
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48. NOTARIALS	23,164	23,250	23,500	23,575
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## 49. WELFARE/WHERE-

ABOUTS	220	225	225	250
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50. ARRESTS	13	15	18	20
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## 51. SEAMEN &amp;

SHIPPING	15	15	15	15
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## 52. OTHER AGENCY

SERVICES	89	95	95	100
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53. TOTAL SCS CASES	23,527	23,628	23,881	23,990
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MAN-HOURS UTILIZED:

AMERICAN:

## 54. FULL TIME PER-

MANENT	1,332	1,332	1,332	1,332
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## 55. TEMPORARY

DETAIL	58	0	0	0
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56. PIT	0	0	0	0
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## 57. SUB-TOTAL

AMERICAN	1,390	1,332	1,332	1,332
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LOCAL:

## 58. FULL TIME PER-

MANENT	2,878	3,360	4,356	4,356
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## 59. TEMPORARY

DETAIL	1,010	996	0	0
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60. PIT	0	0	0	0
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61. SUB-TOTAL LOCAL	3,888	4,356	4,356	4,356
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## 62. TOTAL SCS MAN-

HOURS	5,278	5,688	5,688	5,688
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## 68. TREASURY CHECKS

FY-75	2,990	3,000	3,025	3,050
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## SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES:

## BUREAU EA

## COUNTRY AND POST: SEOUL, KOREA

69. PPT APPL. EX.	3,388	4,000	4,200	4,500
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70. PPT APPL. EXAM.	0	0	0	0
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## 71. FEE PASSPORTS

ISSUED	3,212	3,800	3,975	4,250
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## 72. NO-FEE PPT'S

ISSUED	176	200	225	250
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## 73. PPT'S AMENDED

OR EXT.	381	400	415	425
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74. NEW REG. APPL.	194	225	250	300
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## 75. REPORTS OF

BIRTH	1,473	1,600	1,800	2,000
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## 76. WITNESS TO

MARRIAGE	0	0	0	0
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## 77. WAIVER OF PASS-

PORTS	0	0	0	0
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## 78. SUB-TOTAL PPT

CASES	7,157	8,400	8,815	9,425
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## 79. IDENTITY CARDS

SSUED	0	0	0	0
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80. TOTAL PPT CASES 7,157 8,400 8,815 9,425

MAN-HOURS UTILIZES:

AMERICAN:

81. FULL TIME PER-

MANENT 1,754 1,754 2,700 2,900

82. TEMPORARY DETAIL 118 936 0 0

83. PIT 0 0 0 0

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84.

SUB-TOTAL

AMERICAN 1,882 2,690 2,700 2,900

85. FULL-TIME PER-

MANENO 4,063 4,063 6,181 6,649

86. TEMPORARY

DETAIL 1,182 1,650 0 0

87. PIT 0 0 0 0

88. SUB-TOTAL LOCAL 5,245 5,713 6,181 6,649

89. TOTAL PPT

MANHOURS 7,117 8,403 8,81 9,549

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ACTION SCA-01

INFO OCT-01 EA-09 ISO-00 PPTE-00 VO-03 SCSE-00 MMO-04 A-01

PER-03 /022 W

----- 025572

P 210929Z MAY 76

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC PRIORITY 7264

UNCLAS SECTION 2 OF 2 SEOUL 3820

BUREAU EA

6. SCHEDULE V - CONDITIONS AND JUSTIFICATIONS:

BUREAU: EA

COUNTRY AND POST: SEOUL, KOREA

FY -1975

HOURS GAINED	AMERICAN	LOCAL
OVER TIME	123 HOURS	522 HOURS
HOURS LOST		
DETAILS OUT	312 HOURS	0
STAFFING GAPS	1940 HOURS	280 HOURS
PROLONGED LEAVE	0	0

HOURS SHOWN UNDER STAFFING GAPS REPRESENT VACANCIES OF EXTENDED DURATION IN THREE AMERICAN OFFICER POSITION, AND VACANCIES OF LESSER DURATION IN TWO LOCAL POSITIONS. ALSO DURING FY-75, IT WAS NECESSARY TO UTILIZE TWO TDY OFFICERS FROM ANOTHER POST, FOR 312 MANHOURS.

FOR FY -77 THE POST REQUIRES FIVE ADDITIONAL LOCAL POSITIONS. THE IMMIGRANT WORKLOAD HAS QUADRUPLD IN THE PAST FEW YEARS AND THE WORK IN OTHER AREAS HAS INCREASED SIGNIFICANTLY IN RECENT YEARS. FOR EXAMPLE, WE PREPARED 4,200 REPORTS OF BIRTH THIS YEAR, AN INCREASE OF 65 PCT OVER LAST YEAR; PASSPORT ISSUANCES ROSE 26 PCT OVER LAST YEAR; NOTARIALS INCREASED BY 12 PCT AND NONIMMIGRANT VISA ISSUANCES INCREASED BY 6 PCT. BOTH IMMIGRANT AND NONIMMIGRANT VISA REFUSALS, WHICH REQUIRE UNCLASSIFIED

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MORE TIME THAN ISSUANCES, ROSE AT ABOUT THE SAME RATE AS ISSUANCES. WHILE WE CANNOT ISSUE MORE THAN 20,000 NUMERICAL LIMITATION VISAS A YEAR (EXCEPT TO A SMALL NUMBER OF JAPANESE, CHINESE, ETC.) THERE IS NO CEILING ON THE NUMBER OF ISSUANCES OUTSIDE THE LIMITATION. LAST YEAR WE ISSUED 6,000 SUCH VISAS AND THIS YEAR WE ISSUED 9,000. THERE IS EVERY INDICATION THAT THIS DEMAND WILL CONTINUE TO RISE.

THE INCIDENCE OF FRAUD HAS RISEN STILL HIGHER THAN IN PREVIOUS YEARS. THIS REQUIRES A TREMENDOUS AMOUNT OF TIME IN TRYING TO SEPARATE THE REAL FROM THE PHONY. WE HAVE FOUND FRAUD IN EVERY AREA OF CONSULAR WORK. IN THE FIELD OF MARRIAGE PROCESSING ALONE, WE FOUND APPROXIMATELY 80 INSTANCES OF FRAUD DURING

THE PAST YEAR. THESE MARRIAGES LEAD TO FURTHER FRAUD IN THE IMMIGRANT VISA UNIT SINCE THE MARRIAGES ARE ENTERED INTO FOR THE SOLE PURPOSE OF EFFECTING THE ENTRY INTO THE UNITED STATES OF THE KOREAN PARTNER.

DURING THE PAST YEAR WE HAD A MILITARY SERVICEMAN ON LOAN FROM EIGHTH ARMY WHO WORKED FULL TIME IN THE PASSPORT, CITIZENSHIP, NOTARIAL AND MARRIAGE UNIT WHERE HE WAS PRINCIPALLY ENGAGED IN THE MARRIAGE PROCESSING SUB-UNIT. HE WILL FINISH HIS TOUR OF DUTY IN MID-JUNE 1976 AND WILL NOT BE REPLACED. WE ARE IN URGENT, IMMEDIATE NEED OF A LOCAL EMPLOYEE TO REPLACE HIM. IN THE NEWLY-ESTABLISHED INVESTIGATION UNIT NEW CASES ARE ARRIVING, PRINCIPALLY FROM THE IMMIGRATION AND NATURALIZATION SERVICE, AT THE RATE OF ABOUT 65 MONTHLY. AT THE PRESENT TIME THE UNIT IS ABLE TO COMPLETE ABOUT 51 CASES PER MONTH. THUS THE EXISTING BACKLOG IS GROWING AT THE RATE OF 14 CASES PER MONTH. IF THE OUTPUT AND INPUT CONTINUE AT ABOUT THE SAME PACE, WE CAN WNTICIPATE A BACKLOO OF 248 CASES IN SEPTEMBER 1976 AND A BACKLOG OF 334 IN MARCH 1977. AN ADDITIONAL LOCAL POSITIONS IS REQUIRED IN THIS UNIT.

#### 7. SCHEDULE VI - POSITIONS:

	VISAS	SCS	PPT	GENERAL	TOTAL
105. AUTHORIZED 6/30/75	8	1/2	1/2	1	10
106. AUTHORIZED 3/31/76	8	1/2	1/2	2	11
107. FILLED 3/31/76	7	1/2	1/2	2	10
INCREASE/DECREASE					
108. REQUIRED FY-1977	7	1/2	1/2	1	11
109. REQUIRED FY-1978	8	1	1	2	12

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#### LOCALS:

105. AUTHORIZED 6/30/75	22	1	1	2	26
106. AUTHORIZED 3/31/76	24	1	1	5	31
107. FILLED 3/31/76	22	1	1	5	29
INCREASE/DECREASE:					
108. REQQIRED FY-1977	26	W	2	6	36
109. REQUIRED FY-1978	27	2	2	7	38

#### 8. SCHEDULE VII - FEDERAL BENEFITS, FRAUD, ETC.:

##### A. FEDERAL BENEFITS ACTIVITY:

NUMBER OF SSA REIMBURSED:

AMERICAN: NONE

LOCAL: NONE

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER THAN FEDERAL BENEFITS:

AMERICAN: N/A

LOCAL: N/A

HOURS WORKED BY REGULAR (NON-REIMBURSED) CONSULAR EMPLOYEES



ON FEDERAL BENEFITS:

AMERICAN: 150

LOCAL: 120

ESTIMATED INCREASE OVER FIVE YEARS AGO: 10 PCT

ESTIMATED INCREASE DURING NEXT FIVE YEARS: 12 PCT

B. FRAUD INVESTIGATIONS:

FROM OCTOBER 1, 1974 TO FEBRUARY 29, 1976, OUTSIDE INVESTIGATIONS WERE CONDUCTED BY SY. FROM MARCH 2, 1976, THEY HAVE BEEN DONE BY THE INVESTIGATIONS UNIT OF THE CONSULAR SECTION, AND FROM THAT DATE TO MAY 15 WE HAVE DONE THE FOLLOWING:

VISA APPLICATIONS: 40 MANHOURS

PPT APPLICATIONS: 3 MANHOURS

INS INVESTIGATIONS: 1605 MANHOURS

C. MISSION INTEREST CASES: REFERRAL SYSTEM IS BY MEMO/THROUGH CHIEF OF SECTION.

D. NUMBER OF AMERICAN CITIZENS IN JAIL:

AS OF 3/31/76: 5

RATE OF INCREASE OR DECREASE: NO SIGNIFICANT CHANGE.

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(A) EMBASSY IS NOT ALWAYS INFORMED WHEN U.S. CITIZEN IS ARRESTED; HOWEVER, NEGOTIATIONS ARE CONTINUING WITH THE MINISTRY OF FOREIGN AFFAIRS TO IMPROVE THE NOTIFICATION SYSTEM.

(B) PROTECTION PROBLEMS: EMBASSY RECEIVED ONE CLAIM OF PHYSICAL MISTREATMENT OF U.S. CITIZEN PRISONER, AND IT WAS REFERRED TO THE FOREIGN MINISTRY FOR INVESTIGATION.

(C) PROTECTION PROGRAM: DURING THE PAST YEAR A CONSULAR OFFICER VISITED THE SEOUL CORRECTIONAL INSTITUTION ON AN AVERAGE OF ONCE A MONTH TO VISIT AMERICANS IMPRISONED; A TRIP TO SUWON CORRECTIONAL INSTITUTION WHICH IS ABOUT AN HOUR FROM SEOUL; TWO TRIPS TO PUSAN CORRECTIONAL INSTITUTION WHICH IS AN HOUR'S TRIP FROM SEOUL. EMBASSY PROVIDES READING MATERIALS TO PRISONERS, AND DISCUSSES PRISONER COMPLAINTS WITH PRISON OFFICIALS. PRISON TRIPS WITHIN SEOUL 5-(3 3;34-) #974 ; TRIPS TO SUWON AND PUSAN INVOLVE A FULL DAY.  
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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
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**Review Event:**  
**Review Exemptions:** n/a  
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Margaret P. Grafeld  
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US Department of State  
EO Systematic Review  
04 MAY 2006

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**Review Referrals:** n/a  
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**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
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**Status:** NATIVE  
**Subject:** CONSULAR PACKAGE - FY 1978 COUNTRY AND POST: SEOUL, KOREA  
**TAGS:** CGEN  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006